



City of Logan Hooning Action Plan

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Background

Hooning is an issue throughout Queensland, as well as within the City of Logan, which has a direct impact on resident's quality of life. Logan City Council (Council) receives numerous complaints and requests for action to reduce hooning behaviours occurring throughout the City of Logan. Due to the impact this issue has on the community, Council recognises that hooning is an ongoing community safety concern. Council also recognises that the Queensland Police Service (QPS) are the lead agency in addressing the issue of hooning.

Hooning is the common word used to describe any anti-social behaviour conducted in a motor vehicle. This can include speeding, street racing and burnouts. Traffic and criminal matters which may arise as a result of hooning include, dangerous driving, driving without reasonable consideration for other people, driving in a way that makes unnecessary noise or smoke and racing or conducting speed trials on a public road.

Hooning behaviour occurs in residential and industrial areas. It occurs on major motorways and suburban and rural streets and can also take place at any time of the day or night.

Scope Statement

Council recognises that hooning is an emerging community safety issue that needs to be addressed at both a state and local level. Council at its meeting of 26 August 2020 (Minute No 104/2020) endorsed a Terms of Reference for the formation of a Hooning Taskforce to tackle the issue of hooning within the City of Logan. The Hooning Taskforce is a collaborative cross-agency group which will provide direction and leadership to focus on the issue of hooning across the city. The Taskforce will work collaboratively to identify hot spots, deploy resources, develop a multi-agency action plan (Hooning Action Plan), report on results and evaluate outcomes. In particular, to develop and subsequently deliver upon the multi-agency action plan, the Taskforce has established a Working Group which will operate under the auspices of the Taskforce.

Reporting

Following the endorsement of the Hooning Action Plan and as per the Terms of Reference for the Hooning Taskforce, representatives from the Working Group will verbally report to the Taskforce during the scheduled Taskforce meetings on the work being undertaken by the Working Group to deliver upon the Hooning Action Plan.

Budget

In order to support the work of the Taskforce, and as part of the 2020/2021 budget process, Council endorsed a budget allocation of \$250,000 to implement outcomes that will subsequently be endorsed in the Hooning Action Plan. This Action Plan will provide a strategic framework and offer a holistic approach to addressing the issue of hooning throughout the City of Logan.

In addition to the Council budget allocated, through the delivery of the Action Plan, where applicable and relevant, the Taskforce will seek partnerships for external funding opportunities to support the implementation of the Action Plan.

Strategic Alignment

Council's Corporate Plan 2017-2022 outlines quality lifestyles as a priority for the City of Logan and more particularly that our neighbourhoods are welcoming, inclusive and safe. Council's Community Safety Program is committed to delivering upon this priority through the implementation of the City

of Logan Safe City Strategy and Action Plan 2016-2020. It is noted that this also aligns with the newly endorsed City of Logan: Safe City Strategy and Action Plan 2021-2025, which will commence implementation in January 2021.

The Hooning Action Plan has direct links to the City of Logan Safe City Strategy and Action Plan 2016-2020, particularly the following strategy areas:

- Ongoing identification of priority issues, locations and emerging trends for the City of Logan
- Increased community confidence and awareness in the City of Logan being a safe place
- Continue to support, develop and resource Council's partnership with the QPS

Likewise, the Hooning Action Plan has direct links with the QPS Strategic Plan 2018-2022, particularly in the following areas:

- Make the community safer
- Strengthen relationships with the community

In setting the strategic direction of the Hooning Taskforce, Council acknowledges the collaborative efforts that must be taken across both state and local government. As such, as a part of this Action Plan, Council will progress the development and signing of a Memorandum of Understanding with our key partners being the QPS and the Department of Transport and Main Roads (DTMR).

Development of Hooning Action Plan

The first Hooning Taskforce meeting was held on Wednesday 30 September 2020. During this meeting, a number of ideas to tackle the issue of hooning were discussed. Subsequent to the Taskforce meeting, the ideas discussed were collated and the following five priority areas identified:

- Advocacy
- Enforcement
- Target Hardening
- Education
- Technology

The Working Group met on Wednesday 7 October 2020 and discussed the five identified priority areas in order to form an Action Plan for consideration by the Taskforce. The Working Group determined that based on the priorities, the actions required to effectively tackle the issue of hooning could be divided in to two phases to be delivered over an 18-month long period. Four of the key priority areas will fall into phase one of the Action Plan, with technology falling into phase two.

Phase one

Phase one will consist of:

- Advocating for legislative changes, trial of technology and partnering with universities
- Enforcement and intelligence gathering - targeted police operations in partnership with DTMR
- Investigating target hardening measures and grants to small businesses
- Marketing and media campaigns to raise awareness of the correct reporting of hooning offences and to educate the community on this

It is anticipated that all items as a part of phase one will be delivered within the timeframe of January 2021 - June 2021.

Phase two

Technology has been delegated to phase two of the Action Plan based on the following considerations, as discussed by the Taskforce in their first meeting. The first consideration being, that at the present time, evidence has found that the use of technology, including the installation of permanent CCTV

cameras is not successful in capturing hooning behaviour. With regard to the use of the mobile safety camera, it has been found to act as a deterrent to hooning behaviours occurring at the time of deployment. The vehicle has not yielded any positive results and has not prevented future hooning behaviour occurring.

The second consideration is that for the current CCTV cameras to become effective in terms of capturing hooning and aiding the QPS in prosecution of offences, there must necessarily be a change in legislation. This advocacy will be addressed in phase one of the Action Plan. When the necessary legislative changes are implemented, the use of CCTV will then likely become a more viable strategy.

Phase two will therefore consist of:

- Determining the next steps forward based on outcomes of the Taskforce to date as well as any empirical evidence of university research report
- Effective use of technology based on trial results

It is anticipated that all items as a part of phase two will be delivered within the timeframe of July 2021 - June 2022.

Action Plan

Addressing the problem of hooning requires a holistic approach involving key stakeholders from state and local levels of government working in partnership. Based on the above information, relevant action items have been developed to address the priority areas forming the below Action Plan. This Action Plan is divided into the five priority areas to be addressed as part of phase 1 and 2. Each action item aligns to items agreed upon by the Taskforce in their first meeting and the priority areas outlined above. The Action Plan also outlines the desired outcome of the action and how the outcomes will be measured. Furthermore, the Action Plan outlines the responsible agency for each action as well as the budget allocated to achieve the desired outcome.

PHASE ONE ACTION ITEMS						
Priority Area	Action	Outcome	Measure	Responsible Agency	Timeframe	Budget
Advocacy	Advocate to the state government to make changes to existing legislation to place the onus of proof on the owner of the vehicle to identify the driver of a vehicle involved in a hooning offence	Taskforce successfully influences legislative changes successfully influenced to assist police to identify and prosecute hooning offenders	Notification received from the state government of successful legislative change	LCC - Community Safety Program	Phase 1 January 2021 commencement	Nil
	Advocate to the state government to trial new technology (e.g. drones) within the City of Logan	New technology trialled and evaluated for its effectiveness in addressing hooning	Evaluation of new technology and its effectiveness in detecting and disrupting hooning activities measured via QPS statistics (e.g. traffic infringement notices issued, charges preferred and vehicle impoundments)	LCC - Community Safety Program	Phase 1 January 2021 commencement	Nil

	Investigate the cost-benefit of and subsequently advocate for increasing options for easier legal disposal of used tyres from tyre selling businesses e.g. free disposal at Council landfill sites	Evidence gathered regarding cost-benefit of providing easier legal disposal of used tyres Council successfully influences increased availability of options for easier legal disposal of used tyres	Report regarding evidence gathered compiled Notification received of successful changes regarding easier legal disposal of used tyres	LCC - Community Safety Program	Phase 1 April 2021 commencement	Nil
	Advocate/ investigate partnership opportunity with Logan-based (dependent on capabilities) universities to evaluate effectiveness of hooning strategies adopted within the City of Logan	A university research team evaluates effectiveness of strategies adopted which will assist in determining successful future prevention strategies	Research report received by LCC with evaluation of actions undertaken and recommendations for future actions which are evidence based	LCC - Community Safety Program	Phase 1 April 2021 commencement	\$10,000
Priority Area	Action	Outcome	Measure	Responsible Agency	Timeframe	Budget
Enforcement	Identify known and emerging hoon hot spots in the City of Logan	Successful identification of known and emerging hoon hot spots, allowing for targeted enforcement	The number of hoon hot spots identified by QPS	LCC - Community Safety Program / Traffic Program QPS	Phase 1 January 2021 commencement	Nil
	Logan Safety Camera Program to collate data and provide intel to QPS in	Provision of intelligence to QPS to help identify hoon	The number of hoon hot spots identified by the Logan Safety	LCC - Community Safety Program	Phase 1 January 2021 commencement	Nil

	relation to hooning incidents captured	hot spots within the City of Logan	Camera Program and provided to QPS			
	QPS to conduct operations targeting known hooning offenders and hoon hot spots	Successful disruption, detection and reduction of hooning activities within the City of Logan	Changes in hooning behaviour due to targeted enforcement measured via QPS statistics (e.g. traffic infringement notices issued, charges preferred and vehicle impoundments)	QPS	Phase 1 April 2021 commencement	Nil
	QPS, in partnership with DTMR compliance to conduct targeted enforcement action	Successful disruption, detection and reduction of hooning activities within the City of Logan	Changes in hooning behaviour due to targeted enforcement measured via QPS and DTMR operation statistics	QPS DTMR	Phase 1 April 2021 commencement	Nil
Priority Area	Action	Outcome	Measure	Responsible Agency	Timeframe	Budget
Target Hardening	Undertake Crime Prevention Through environmental Design (CPTED) audits in partnership with QPS of	CPTED audits completed and recommendations sent to relevant stakeholders to	Number of CPTED audits completed within agreed timeframes following receipt of request	LCC - Community Safety Program QPS	Phase 1 January 2021 commencement	Nil

	areas with known or reported hooning issues	consider implementing environmental and mechanical changes in areas with known or reported hooning issues to deter hooning behaviours	Number of CPTED audit recommendations made to the relevant stakeholder/s and the number of recommendations actioned			
	<p>Offer grants to local businesses near known hooning hot spots for:</p> <ul style="list-style-type: none"> • Installation of target hardening measures on the boundary of their premises; and • Tools to assist with sidewall puncturing of used tyres (applicable only to tyre selling related businesses) 	Installation of CCTV, lighting, signage and purchase of sidewall puncturing tools at identified businesses to deter/capture hooning behaviour in known hooning hot spots	<p>Number of grants offered to local businesses in known hooning hot spots</p> <p>Changes in hooning behaviour in the vicinity of local businesses measured via QPS statistics (e.g. traffic infringement notices issued, charges preferred and vehicle impoundments)</p>	LCC - Community Safety Program QPS	Phase 1 January 2021 commencement	\$10,000
	Investigate the possibility of erecting signage such as no standing signs between certain hours in known hooning hot spots to allow police enforcement and disruption of hooning activities	Erection of signage in known hooning hot spots and increased disruption to hooning activities and prosecution of offenders by police	Reduction of hooning activity in known hot spots and an increase in prosecution of offenders measured via QPS statistics (e.g. traffic infringement notices issued, charges	LCC - Traffic Program	Phase 1 January 2021 commencement	\$50,000

			preferred and vehicle impoundments)			
	Investigate the feasibility of anti-hooping bitumen via liaising with other Councils to discuss the outcomes of trials in their local government areas	Evaluate and determine if anti-hooping bitumen is successful in deterring hooping behaviour	Evaluation of outcomes of anti-hooping bitumen trials in other local government jurisdictions and recommendations made based on these trials	LCC - Traffic Program	Phase 1 April 2021 commencement	Nil
Priority Area	Action	Outcome	Measure	Responsible Agency	Timeframe	Budget
Education	Develop and implement a media plan to promote the hoon hotline/ online hoon reporting and encourage residents to report hooping behaviours	Increase community awareness of hooping reporting procedures, thereby increasing the number of reported offences	Media plan successfully developed and implemented	LCC - Media Branch / Community Safety Program	Phase 1 April 2021 commencement	Nil
			Number of media articles published regarding the hoon hotline/ online hoon reporting			
			Increase reports to the hoon hotline/ online hoon reporting			

	Develop and implement a media plan to promote the work being undertaken by the Hooning Taskforce	Highlight/ promote to the Logan Community the Hooning Taskforce, including the partnership between LCC, QPS and DTMR in tackling the issue of hooning within the City of Logan	Media plan successfully developed and implemented	LCC - Media Branch / Community Safety Program QPS DTMR	Phase 1 January 2021 commencement	
			Number of print news articles, online news articles, blogs etc. published			
	Develop and implement a marketing plan aimed at educating the community on existing hooning laws and consequences of engaging in hooning behaviour	Increase community awareness of existing hooning laws and consequences of engaging in hooning behaviour	Marketing plan successfully developed and implemented	LCC - Marketing Program / Community Safety Program	Phase 1 January 2021 commencement	\$15,000
			The number of marketing actions developed and delivered regarding existing hooning laws and consequences of engaging in hooning behaviour			
			The number of community members reached i.e. through social media etc.			

	Develop and implement a marketing plan aimed at promoting the hoon hotline/online hoon reporting and encouraging residents to report hooning behaviours	Increase community awareness of hooning reporting procedures, thereby increasing the number of reported offences	Marketing plan successfully developed and implemented The number of marketing actions developed and delivered promoting the hoon hotline/online hoon reporting and encouraging residents to report hooning behaviours The number of community members reached i.e. through social media etc.	LCC - Marketing Program / Community Safety Program	Phase 1 April 2021 commencement	\$15,000
	Investigate and educate business owners regarding the correct storage and disposal of used tyres to prevent them from being used by hooning offenders	Evidence gathered regarding current practices of tyre disposal Increased awareness of businesses regarding their lawful obligations in disposing of used tyres	Number of businesses engaged	LCC - Community Safety Program QPS	Phase 1 January 2021 commencement	Nil

PHASE TWO ACTION ITEMS

Priority Area	Action	Outcome	Measure	Responsible Agency	Timeframe	Budget
Technology	Based on empirical outcomes of phase 1 determine next steps, including the implementation of appropriate technology, to continue to address hooning in the City of Logan	Appropriate technology solutions, such as installation of CCTV safety cameras, determined and implemented	Appropriate technology solution determined and implemented with successful outcomes	LCC - Community Safety Program	Phase 2 July 2021 commencement	\$150,000
General	Based on empirical outcomes of phase 1 determine next steps to continue to address hooning in the City of Logan	Next steps to delivery of Taskforce approach to addressing hooning in the City of Logan determined and implementation commenced	Number of empirically based next steps identified and implemented	LCC - Community Safety Program	Phase 2 July 2021 commencement	
	Dependent on the outcomes of the QPS Policelink review, determine if further advocacy and financial support to QPS for changes to the hoon hotline/online reporting of hooning incidents to simplify reporting processes, is required	Simplify hoon hotline/online reporting processes to encourage increased reporting of hooning offences across the City of Logan	Notification received from QPS of successful changes to hoon hotline/online reporting processes	LCC - Community Safety Program QPS	Phase 2 Dependent on outcomes of the QPS Policelink review	